

Policy Priorities for the 119th Congress

Advocating for Large Employer Plan Sponsors



ERIC shapes policy before it shapes you.

ERIC is a national advocacy organization exclusively representing the largest employers in the United States in their capacity as sponsors of employee benefit plans for their nationwide workforces. With member companies that are leaders in every economic sector, ERIC is the voice of large employer plan sponsors on federal, state, and local public policies impacting their ability to sponsor benefit plans. ERIC member companies offer benefits to tens of millions of employees and their families, located in every state, city, and Congressional district.

Americans engage with an ERIC member company many times a day, such as when they drive a car or fill it with gas, use a cell phone or a computer, watch TV, dine out or at home, enjoy a beverage or snack, use cosmetics, fly on an airplane, visit a bank or hotel, benefit from our national defense, receive or send a package, or go shopping.

ERIC is the critical bridge between our large employer member companies and policymakers at the federal, state, and local levels ERIC is the critical bridge between our large employer member companies and policymakers at the federal, state, and local levels. Every day, we engage with our member companies to understand the challenges they face in providing world class employee benefits while navigating a complicated morass of government red tape. Our winning strategies for surmounting these hurdles include creative legislative and regulatory advocacy; lobbying for large plan sponsors generally without using member companies' names and brands; and shaping public opinion with a focus on results.

ERIC defends the interests of our members in federal and state legislatures, regulatory agencies, and courts where mandates are increasingly developed and expanded. ERIC takes pride in generating achievable, proactive opportunities to improve the landscape using the influence, know-how, and reputation we've cultivated over the half-century since ERISA was enacted.

ERIC's policy agenda is focused on improving employee wellbeing and financial security; increasing flexibility; reducing costs and administrative burdens; and helping large employers continue to deliver uniform benefits. ERIC advocates for measures that ensure continued tax preferences for employer-sponsored benefits and exclusive federal regulation of nationwide benefits plans through ERISA preemption.

Congress, federal agencies, state legislatures, and the courts continuously act in ways that impact large plan sponsors. ERIC uses our political acumen, expertise, and knowledge of member company priorities to proactively address challenges and take advantage of opportunities to advance measures important to our member companies. Some efforts are longer-term, and others can be almost immediate, all dependent on current-day politics, policy, and advocacy. Developing and updating this comprehensive list of priorities allows ERIC to find and create opportunities to shape public policy before it shapes large plan sponsors.

Protecting ERISA and Preserving National Uniformity

Large employers operating in multiple states need the consistency and certainty provided by ERISA to ensure that they can offer uniform benefits to their employees, families, and retirees across the nation. ERISA protects employers from conflicting state mandates by keeping regulation at the federal level so that benefit plans can be administered fairly and uniformly across the country. ERISA also provides employer plan sponsors with the flexibility and autonomy to create benefit plans that best serve their workforce.

ERIC strives to preserve and reinforce ERISA preemption and defend plan sponsors' ability to design benefits that drive value. We oppose any attempt to mandate state reporting or other administrative obligations on companies that offer ERISA-regulated plans.



Prevent or eliminate policies that violate ERISA. ERIC educates policymakers about the importance of ERISA preemption and heads off problematic proposals before they are enacted. This has included policies such as state mandates that violate Health Savings Accounts (HSA) rules, Affordable Care Act (ACA) Section 1332 waivers that would change employer-shared responsibility requirements within a state, health insurance mandates that require different spending levels than the ACA, attempts to mandate state registration or certification of federally regulated employer retirement plans, state policies that seek to dictate the design and administration of self-insured employer plans, and more. When these proposals do make it on the books, ERIC works to overturn them in the courts or state legislatures.



Block costly new mandates on ERISA plans. While ERIC member companies provide robust, comprehensive coverage for their beneficiaries, we believe plan design should be the purview of plan sponsors, not of politicians. ERIC works to prevent mandates that drive up costs or reduce flexibility. This includes misguided proposals to restrict or eliminate medical management practices like step-therapy, benefit mandates such as a requirement for all plans to cover a specific treatment or drug, reimbursement mandates that attempt to force self-insured plans to pay specific amounts for products or services, and more.



Protect employers from burdensome state administrative requirements. Many states have attempted to place recordkeeping and reporting burdens on large employer plans to better understand health care spending trends and patterns. Despite a U.S. Supreme Court ruling against such practices, some states have continued efforts to gather claims data from self-insured employers. As such, ERIC advocates for states to access claims data through a federal clearinghouse, ensuring employers report only to the U.S. Department of Labor and not to any state authority.



Address the patchwork of paid leave programs. ERIC member companies have long been at the forefront of providing generous paid leave programs to their nationwide workforces. Nevertheless, states and localities are increasingly enacting paid leave programs that include costly recordkeeping and reporting obligations, arcane legal definitions, complicated and varied compliance processes, and inefficient coordination with available employer benefits. These laws undermine the ability of employers to offer uniform benefits nationwide. Even worse, these challenges have a counterproductive impact on existing private paid leave benefits, forcing employers to divert resources that could otherwise be spent on their employees. Large employers that provide generous benefits should be exempt from this growing patchwork of incompatible requirements. ERIC therefore continues to support a federal "safe harbor" that would grant relief to employers that design and provide nationwide benefits that meet federal standards. ERIC also supports incentivizing those states that have existing programs to harmonize their programs, reducing compliance and administrative burdens, and ultimately helping workers.

Health Care: Challenges and Priorities

Challenge - Driving Competitive Markets: Employers pay 80 percent of health care costs on behalf of employees, families, and retirees, but often this spending results in poor value for the money spent. This is driven by a lack of functioning, open markets in the health care system, depriving employers of information needed to make the best plan design decisions, and resulting in a lack of competition which drives costs up and quality down. ERIC works through federal and state advocacy to restore competition, with proposals that would:



Implement transparency and accountability in health care markets. Employers can use price and quality information from across the continuum of health care stakeholders to change the incentives in the health care system for both patients and providers. But this requires legislative and regulatory change. Employers need ownership of their own health care claims data, information about the quality and outcomes associated with individual doctors and facilities, as well as robust access to patient safety data. Accountability reforms, such as ensuring providers are engaging in honest billing practices and pharmacy benefit managers (PBMs) are not gaming the commercial drug benefit system, are needed in addition to access to meaningful, accurate, updated, and complete data.

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Balance health care treatments, products, and care innovations with market competition. ERIC strongly supports the ability of innovator companies to invent new health care options for patients. At the same time, new products and treatments will not benefit patients if they are unaffordable and never face market competition. ERIC supports policies that balance protections for innovators with requirements that, after a set amount of time, robust market competition ensues, such as from generics and biosimilars in prescription drug markets. This includes eliminating product lifecycle management strategies that effectively extend government-granted market exclusivity beyond the periods designated by Congress, speeding safe and effective innovator and competitor products to market, and ensuring that U.S. consumers are not disadvantaged compared to citizens of other industrialized nations. This also includes preventing the creation of misleading legal distinctions that bar patient access to cost-saving generic and biosimilar drugs without clinical justification.



Create an environment that encourages "smart shopping" by patients. While not all health care services are "shoppable," many interactions with the health care systems give patients an opportunity to choose a provider or facility, choose between treatments, and otherwise steer the direction of health care spending. ERIC believes that improvements to hospital and health plan transparency rules can encourage patients to seek better value and quality when making choices about health care.



Addressing health care consolidation. Employers support changes that would reduce consolidation (especially of hospital systems and physician practices), increase choices for patients, address existing monopolies (such as those held by kidney dialysis companies), and prohibit anticompetitive contracting practices often used by providers to thwart value-driven plan designs.



Align health care regulation with other sectors of the economy. ERIC works to fix market incentives and enhance patient protections by applying the same kinds of rules and expectations to the health care system, as are applied in other circumstances. This includes requiring medical providers to send timely and accurate bills or forfeit payment; requiring clear indications of whether providers are in-network and whether they are accepting new patients; and eliminating gaming of the system by supporting efforts like site-neutral payments.

Health Care: Challenges and Priorities

Challenge - Costs: The costs of health care increase much faster than the economy grows, making health care unaffordable to patients and purchasers. Studies show that while there are changes to make on the demand side of health care, improved policies applied to the supply side are also necessary to get costs under control. ERIC supports reforms to the health care system that will make health care more affordable for patients and for the employers who sponsor their health benefits, including:



Reduce administrative burdens and improve employer plan design flexibility. Employer plan sponsors are burdened with a myriad of rules, reporting requirements, and compliance burdens that limit their ability to innovate and improve health benefits. Employers spend vast amounts of money demonstrating compliance to regulators rather than providing health care to beneficiaries. ERIC supports policy changes that reduce rules and burdens on employers, promote innovation, streamline reporting and compliance, and reduce spending on red tape.



Promote digital health and innovation to increase access to care. ERIC promotes the use of telehealth, including telebehavioral health, and other emergent health care technologies, such as wearable devices, and advocates for federal legislation to address regulatory barriers to the ability of employees to fully access the benefits such innovation holds. ERIC also supports electronic delivery of health and welfare benefit plan documents to beneficiaries as it would promote health literacy, harmonize benefit processes, and lower administrative costs that would be reinvested into the health plan. ERIC values Artificial Intelligence as it is a tool employers utilize within HR benefits programs to increase efficiency, remove friction in managing benefits, and help employees better understand their benefits and eligibility.

Additionally, ERIC's state advocacy efforts include focusing on ways to alleviate reliance on a given state's provider population, foster competition by giving patients in-home or out-patient care options, and ultimately work to lower health care costs. This includes pushing for technology-neutral telehealth rules, medical standards of care that are no more restrictive than in-person treatment, and improved interstate licensure and practice processes.



Modernize high deductible health plan (HDHP) and health savings account (HSA) rules.

Momentum toward consumerism has faltered because Congress has not made meaningful improvements to these plans in over 20 years, and best practices for improving health and promoting value in plan design are no longer sufficiently reflected in the rules for HDHPs. ERIC works to address administrative fixes such as allowing adult children, who are on their parents' HDHP, to access HSA funds for their medical care, and broader HDHP reforms such as covering more preventative care services before an employee reaches their deductible.



Expand wellness and other preventive care. The vast majority of health care expenditures originate from a small number of patients with high-cost chronic conditions or catastrophic health issues. Employers are committed to moving plan beneficiaries from "sick care" – in which the focus is exclusively on providing access to providers and treatments when treatment is acutely needed – to "health care" that invests in keeping patients healthy and managing chronic conditions. ERIC works to expand employers' ability to create and manage wellness programs, experiment with capitation and accountable care, and change plan design to encourage healthy behavior by plan beneficiaries.



Reform the payment system to incentivize value. The U.S. health care system is built around a "fee-for-service" model that rewards providers based on the volume of products and services they provide. ERIC believes that providers should instead be paid based on the quality of service, the safety of care, the value provided to the patient, and the outcomes achieved. ERIC also supports policies that orient the health care system to help patients obtain medical homes with advanced primary care and engage providers in managing the patient's whole health.

Retirement and Compensation: Challenges and Priorities

Challenge - Preserve and Enhance the Tax Treatment of Retirement Plans and Other Compensation: Empowering Americans to save for retirement at work is a worthy goal. ERIC member companies understand that offering retirement benefits is a powerful tool to recruit and retain talent and help workers build security and holistic financial wellness. Employer-provided retirement plans are the backbone of retirement savings for tens of millions of Americans. Tax-preferred retirement accounts hold tens of trillions of dollars, accounting for a huge portion of the nation's wealth. These plans often constitute a large proportion of a family's savings and provide financial security for retirees across the income spectrum. Providing certainty in the tax code's treatment of retirement savings is absolutely critical to maintaining the success of retirement system we have today. That's why ERIC supports policies that would:



Protect the current tax treatment of retirement plan deferrals. Middle class workers rely on tax incentives, longstanding in the tax code, that promote responsible savings and drive investment. These vital provisions help tens of millions of Americans build a secure financial future. That's why there has long been bipartisan consensus about the importance of these incentives. Reducing the amount Americans can save in tax-preferred vehicles or changing when savings is taxed would be counterproductive and short-sighted. ERIC strongly opposes any such proposal.

Avoid changing the tax treatment of other benefits offered at work. In addition to preserving the tax incentives that help tens of millions of American save for a dignified retirement, ERIC opposes other efforts to weaken fringe benefit offerings for employees. Millions of Americans rely on assistance their employers provide to do things like get to work and stay healthy while on the job – which are enabled through exclusions in the tax code. ERIC opposes proposals to weaken or eliminate tax exclusions for certain commuter benefits, on-site gyms, and meals and lodging provided for an employer's convenience. Employers use these benefits to attract and retain talent, meet business needs, and to demonstrate their commitment to their workers. Changing the tax code to require employees to pay taxes on these benefits would be punitive.





Minimize the complexity of the new catch-up rules. SECURE 2.0 required that individuals with wages over \$145,000 in the prior year may only make catch-up contributions on a Roth basis. The IRS granted a two-year delay so recordkeepers could implement the requirement, and now should also confirm that plan sponsors have flexibility related to plan design that can help shape this provision's effects.

Codify Employee Choice Plans. The Internal Revenue Service has recently blessed a company offering a benefit plan design that allows a worker each year to direct employer contributions toward the employee's 401(k), or health savings account, health reimbursement arrangement, or educational assistance program for student loans. This "employee choice" plan design offers flexibility for both employers and employees, but the agency has not made these plans generally available. The IRS should provide stronger guidance permitting these arrangements

Minimize the complexity of the new catch-up rules. The SECURE 2.0 Act of 2022 was the most comprehensive set of enhancements to the retirement rules in a generation. Congress charged regulators with implementing this complex law, which included more than 90 provisions affecting tax preferences, plan design and administration, and participant rights. Among these provisions, SECURE 2.0 required that individuals with wages over \$145,000 in the prior year may only make catch-up contributions on a Roth basis. The IRS granted a two-year delay so recordkeepers could implement the requirement and now should also confirm that plan sponsors have flexibility related to plan design that can help shape this provision's effects. Recent proposed regulations are a good start, but plan sponsors need clarity to ease implementation.

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Clarify that the new automatic enrollment mandate does not apply to existing plans.

SECURE 2.0 requires that, beginning in 2025, certain employer plans must include an automatic enrollment feature unless established prior to the date of enactment. Treasury and IRS should clarify that this mandate is inapplicable to plans that can trace their lineage to a grandfathered plan.



Ensure SECURE 2.0 works as intended. Congress should enact technical corrections that are needed to ensure the law doesn't inadvertently eliminate catch-up contributions or render enhancements to Section 420 excess asset transfer authority less helpful than intended.

Retirement and Compensation: Challenges and Priorities

Challenge - Improving Flexibility, Reducing Costs and Administrative Burdens: Large plan sponsors invest in their employees and their financial wellness, including retirement security. Sometimes, federal rules get in the way of the flexibility that creative employers need to offer helpful options to their workers. Arcane rules and fear of frivolous litigation can inadvertently harm both workers and job creators by unnecessarily increasing costs and administrative burdens, creating inefficiencies, and reducing opportunity. ERIC works to shape the laws to help large plan sponsors efficiently provide generous benefits in a cost-effective way. We support legislation and regulations that would:



Ensure efficient regulatory enforcement. ERISA was intended to protect retirement plan participants, but too often, complex and bureaucratic plan audits by regulators devolve into counterproductive fishing expeditions. Plan sponsors report shifting areas of examination, voluminous and irrelevant inquiries, and non-existent timeframes for completion. Participants ultimately bear these increased costs. ERIC supports robust congressional oversight to ensure that workers and retirees are truly served by legal enforcement. Similarly, ERIC opposes proposals to spend even more tax dollars on these programs without improvements to accountability and transparency.



Disincentive frivolous class-action lawsuits. ERISA class-action suits challenging the fees, expenses, and investments options in large 401(k) plans continue to be filed. These cases are often based on hindsight analysis and do not allege harm to plan participants based on an action or omission the fiduciaries made in selecting or monitoring plan funds. However, employers often settle to avoid protracted, expensive litigation. While some claims may have merit, changes to the law are needed to discourage frivolous lawsuits. ERIC supports clarifying pleading standards and ensuring plan participants are the primary beneficiaries of any recovery or settlement.



Avoid overregulating new technologies. In an effort to enhance retirement security, retirement plans increasingly use technology to educate participants about investment options and provide retirement planning tools. As artificial intelligence, predictive data analytics, and other exciting and interactive technologies mature, bureaucrats should take care to avoid stifling innovation, one-size-fits-all mandates, and overregulation that ultimately will result in less information and fewer tools in the hands of workers and retirees.



Do not impose new burdensome administrative requirements. ERIC believes the private sector is providing valuable benefits to tens of millions of Americans and opposes a governmentrun "public option" that would encourage employers currently offering plans to leave the system. For the same reasons, ERIC opposes legislative efforts that make retirement plans more costly and less flexible, especially where the law already includes appropriate safeguards. Examples include proposals that would expand administrative requirements for routine distributions in defined contribution plans. ERIC opposes efforts to mandate plan investments or distribution options or require that existing plans automatically enroll employees. Finally, new burdens on employers should always be subject to analysis of costs and benefits.



Affirm the responsibility to optimize financial outcomes for plan participants. ERISA's duties of prudence and loyalty require plan fiduciaries to operate for the exclusive purpose of providing benefits and defraying expenses. Many factors are relevant when ensuring the best possible financial outcome for plan participants and beneficiaries. ERIC supports the longstanding policy that plan fiduciaries may not sacrifice investment returns or assume greater investment risks as a means of promoting collateral social policy goals. Additionally, plans need to have the ability to make investments and provide choices appropriate for their workers, consistent with their obligations to workers and retirees. That means the government should not categorically preclude emerging options, including alternative investments, if otherwise prudent.



Refrain from imposing fiduciary requirements on investments available through a brokerage window. Fiduciaries of large plans provide prudently selected, designated investment alternatives for the average participant. Additionally, some plans include brokerage windows for more sophisticated investors who have the resources to evaluate a much broader variety of investments available through the brokerage window. Plan sponsors make concerted efforts to ensure that participants who invest in the brokerage window are aware of the risks. ERIC does not believe new fiduciary obligations would be useful or necessary regarding brokerage windows offered in plans. At minimum, any such attempt to impose new requirements must go through a notice and comment rulemaking process and must not be de facto imposed by sub-regulatory guidance.



Restore electronic disclosure as an option for default distribution. ERIC supports efforts to restore the 2020 DOL regulation permitting plan sponsors to provide electronic delivery as the default option for providing retirement plan notices. This regulation eased administrative burdens and allowed plans to offer notices and information more quickly and conveniently (for example, by embedding internet links to provide beneficiaries useful and targeted information). The regulation included many safeguards, including participant internet access and the ability to opt out. ERIC opposes any requirement on plans to monitor the internet activity of plan participants with respect to electronically-delivered notices.



Simplify reporting and disclosure requirements by shaping regulatory provisions to eliminate redundant and unnecessary disclosures and reduce complexity. The Tax Code and ERISA include many rules requiring and governing the reports, disclosures, and notices that employers and qualified plans must provide to employees and participants, and SECURE 2.0 included several provisions modifying these requirements.



Establish a workable Retirement Savings Lost and Found. ERIC's member companies are especially susceptible to difficulties when trying to locate missing participants because their plans tend to be larger, more complex, and often have significant acquisition histories that span decades. SECURE 2.0 authorized a federal searchable "lost and found" to help participants locate their benefits that will rely on input from plan sponsors. In establishing this database, regulators should work with employers to ensure that reporting requirements are streamlined and simple.

Retirement and Compensation: Challenges and Priorities

Challenge - Supporting and Enhancing Defined Benefit Plans: Traditional pension plans remain a valuable benefit provided to millions of Americans, but the rules governing these plans have not kept pace with the times. By reducing red tape and costs, policymakers can preserve these benefits and continue to make them attractive for employers and workers alike. ERIC lobbies to:



Reduce excessive and harmful Pension Benefit Guaranty Corporation (PBGC) premiums and take them "off budget". Employers pay premiums set by Congress, unrelated to PBGC obligations or outlays. Congress has increased premiums several times in the previous 13 years, not driven by the financial needs of the agency, but instead as a scoring gimmick to offset unrelated spending priorities. This has had significant negative consequences for the defined benefit system. The PBGC's 2024 Annual Report shows that its single-employer program is now overfunded by \$54 billion. Premiums should be immediately reduced, and the budget rules should be amended to eliminate this gimmick.

Preserve the ability of employers to manage defined benefit pension liabilities.

Many plan sponsors continue to offer traditional pension benefits for a variety of reasons. The benefits these plans provide often represent significant financial risks, and ERISA provides sponsors tools to mitigate that risk. Transferring the liabilities, with accompanying assets, to an insurer is one such method. These "pension risk transfer" transactions permit the employer to manage liabilities while ensuring that workers and retirees receive the benefits they earned under the plan. Class action attorneys and some policymakers have begun to attack sponsors using these transactions, which provide vital flexibility. If the possibility of using this tool was eliminated, it would be yet another reason for large employers to stop offering pensions. Further, there is already ample regulatory protection for plan participants. ERIC opposes further limiting or eliminating pension risk transfer transactions.

Strengthen retirement security by giving overfunded plans flexibility to provide enhanced benefits. Section 420 of the Internal Revenue Code allows employers with generously overfunded pension plans to use a portion of surplus assets to fund retiree welfare benefits (health care benefits and group life insurance coverage) without jeopardizing the security of the underlying pension promise. This bipartisan policy was initially enacted in 1990 on a temporary basis, and SECURE 2.0 extended and enhanced the policy through 2032. The policy should continue to be extended and expanded. Additionally, overfunded retirement and retiree health plans should be permitted, subject to conditions, to use surplus assets to provide additional benefits for participants.



Responsibly modernize multiemployer plans. While financially troubled multiemployer plans are receiving relief due to legislation enacted in 2021, there continues to be congressional interest in addressing the multiemployer system. Reform proposals to strengthen withdrawal liability or contribution obligations should avoid counterproductive results like employer bankruptcies and weakening the PBGC premium base. Additionally, any reforms should give employers and unions the flexibility to pursue innovative plan designs.





Fighting For Large Employers: Championing Benefits Policy that Works

ERIC works with policymakers to navigate the often fast-changing dynamic of advancing our priorities – no matter which political party is in charge. Our ongoing collaboration with legislators and regulators is essential for protecting and enhancing a system that fosters innovation and supports employee financial and physical well-being. In this sometimes-volatile political environment, we continue to press for legislative and regulatory solutions to address the deep challenges employers face when trying to maximize the value of their benefit offerings. As the leading voice in Washington and state capitals on ERISA employer plan benefit issues, ERIC is recognized as the "go-to" resource to help guide decisionmakers as they consider policy changes with consequences for ERISA plan sponsors. *That's why our 2025 policy priorities emphasize the importance of preserving ERISA preemption, reducing administrative burdens, and making targeted legislative and regulatory changes to enhance the value proposition of employer-sponsored benefits.*

By focusing on transparency, market competition, retirement security, and the protection of employers' autonomy in benefits design, ERIC is committed to ensuring that large employers can continue to provide highquality, cost-effective benefits to their employees, families, and retirees. We take pride in our reputation as thought leaders and leverage our expertise to educate decisionmakers at all levels of government while advancing the goals of our member companies. *At ERIC, we will always let you know "what is happening, what you can do about it, and what ERIC is doing about it for you."*

